

Oceanic Fisheries Management Project II - Project Design Consultation
SPC Headquarters
Noumea, New Caledonia
Friday 8 March 2013

Paper Number OFMP 7

Title CO-FINANCING

Summary

The purpose of this paper is to explain the GEF approach to co-financing, and the implications in terms of:

- a) estimation of co-financing for the Project;
- b) the nature of country endorsement required; and
- c) reporting on co-financing.

CO-FINANCING

Purpose:

- 1. The purpose of this paper is to explain the GEF approach to co-financing, and the implications in terms of:
 - a) estimation of co-financing for the Project;
 - b) the nature of country endorsement required; and
 - c) reporting on co-financing.

Background

- 2. The GEF operates "for the purpose of providing new and additional grant and concessional funding to meet the agreed incremental costs of measures to achieve agreed global environmental benefits" in specific focal areas, particularly with relation to meeting obligations of international environmental agreements.
- 3. Co-finance for GEF projects is important to the GEF because it:
 - a) expands the resources available to finance environmental objectives;
 - is a key indicator of the strength of the commitment of the counterparts, beneficiaries, and Implementing and Executing Agencies to those projects;
 and
 - helps ensure the success and local acceptance of those projects by linking them to sustainable development, and thereby maximizes and sustains their impacts.
- 4. For OFMPII, the GEF requirement is that the Co-financing/GEF Grant ratio should be 3:1.

OFMPII Approach to Co-Financing

- 5. Identifying sufficient co-financing can be a significant issue in designing GEF projects, as it was for OFMPI and the GEF FAO ABNJ Project. For OFMPII, it is relatively straightforward, especially at national level, because national budgets for oceanic fisheries activities and the budgets of FFA and SPC have expanded so substantially since the establishment of the WCPFC. In addition, the whole design process for OFMPII is simpler (and cheaper) and there aren't the resources to apply the same comprehensive approach as last time; and having a simpler measure of co-financing makes reporting easier.
- 6. The approach being adopted for OFMPII includes:
 - Identifying appropriate elements of the budgets of FFA and SPC that
 reasonably can be attributed as incremental costs of meeting the Project
 objective of implementing global, regional and sub-regional arrangements for
 the conservation and management of transboundary oceanic fisheries;

• In a much simpler way than for OFMPI, identifying a limited range of incremental costs being incurred by Pacific SIDS for the Project objective.

Specifically, the analysis focuses on costs of:

- i) participation in WCPFC meetings;
- ii) relevant new posts (73) established since the WCPFC was established;
- iii) the costs of onboard observer programmes;
- iv) financial contributions to the WCPFC; and
- v) a few other specific relevant programmes.

Estimated OFMPII Co-financing

7. The table below summarises the Project budget showing co-financing at greater than 9:1.

INDICATIVE ESTIMATE OFMPII FINANCING			
COMPONENT TITLE	CO-FUNDING	GEF GRANT	TOTAL
1. Regional	\$22,134,037	\$1,610,350	\$23,744,387
2. Sub-Regional	\$8,645,967	\$2,000,000	\$10,645,967
3. National	\$50,458,046	\$4,451,200	\$54,909,246
4. Knowledge Management	\$3,289,419	\$1,463,450	\$4,752,869
5. Project Management	\$2,132,710	\$475,000	\$2,607,710
TOTALS	\$86,660,179	\$10,000,000	\$96,660,179

8. The next table shows the breakdown of indicative co-financing by source. The bulk of the co-financing comes from FFA and Pacific SIDSs.

Source	COMPONENT	COMPONENT	COMPONENT	COMPONENT	COMPONENT	ALL
	1	2	3	4	5	COMPONENTS
	Regional	Sub-Regional	National	Knowledge	Project	
				Management	Management	
Total SIDS	8,917,445	0	24,235,535	0	0	33,152,980
FFA	11,966,592	5,395,967	18,669,511	2,589,419	2,032,710	40,654,199
SPC		0	6,553,000	500,000	0	7,053,000
FAO cash	0	0	500,000	0	0	500,000
FAO in-kind	1,000,000	1,000,000	500,000	0	0	2,500,000
UNDP cash	91,667	91,667	0	0	36,667	220,000
UNDP in-kind	158,333	158,333	0	0	63,333	380,000
PNA	0	2,000,000	0	0	0	2,000,000
Regional Stakeholders				200,000	0	200,000
TOTAL	22,134,037	8,645,967	50,458,046	3,289,419	2,132,710	86,660,179

9. The next table shows the proposed co-financing for each participating country.

	Meetings Costs	Posts	Observers	Other	WCPFC Contributions	Total
Cook Islands	152,000	40,000	100,000		128,772	420,772
FSM	152,000	116,000	1,200,000		203,576	1,671,576
Fiji	412,000	118,800	187,200		170,476	888,476
Kiribati	190,000	100,000	1,200,000		394,656	1,884,656
Marshall Is	282,000	200,000	3,600,000		753,608	4,835,608
Nauru	152,000	40,000	320,000		106,392	618,392
Niue	22,000	80,000	40,000		105,344	247,344
Palau	87,000	380,000	90,000	200,000	108,416	865,416
PNG	1,490,000	375,840	5,760,000	6,912,000	1,134,120	15,671,960
Samoa	282,000	400,208	40,000		137,396	859,604
Solomon Is	412,000	126,454	520,800		197,396	1,256,650
Tonga	240,000	80,000	220,234		126,200	666,434
Tuvalu	282,000	104,000	240,000		182,104	808,104
Vanuatu	412,000	964,000	480,000		601,989	2,457,989
Total	4,567,000	3,125,302	13,998,234	7,112,000	4,350,445	33,152,980

10. Estimates of co-financing by country were initially developed in the design work in 2010, including the national missions, and have since been updated in collaboration with countries. They are still indicative and will be discussed at the Workshop.

Letters of Endorsement

11. The GEF requires formal endorsement by national GEF focal points of the proposed co-financing by each Co-financing partner including from all countries participating in the Project. In the past, this has not been easy. The form of the letter of endorsement will be discussed at the Consultation.